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The Australian Rangeland Society

THE WESTERN LANDS BOARD: POST 2000

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In 1884, as a result of the Crown Lands Act, a line was drawn separating the western third of NSW from the eastern two thirds. As a result of this Act, further alienation of the western third (later to be known as the Western Division) ceased, and as a result the crown retained the capacity to "manage" the land. The reasoning behind this separation was a belief that the semi-arid and arid areas in western NSW required different management from the land in the rest of the State. Through the proprietary rights of lessees and the State, the Government had an integral role in the management of the land. However, in the 1890s a number of factors including drought, financial and the effects of earlier management practices demonstrated that the interests of neither the State nor the pastoralists were being served by the current arrangements. This led to the Royal Commission of Inquiry, and as a result the formation of the Western Lands Act of 1901.

In considering the future of the Western Lands Act and therefore the Commission post 2000, two fundamental issues need to be considered. Firstly, how successful has it been in fulfilling its statute role? Secondly does the same social and environmental "climate" prevail as did at the time of its inception? While the first point could attract considerable debate, the fact remains that many of the issues that led to the formation of the Western Lands Act in 1901 remain today in 2000. Unsustainable ecosystems and social systems are more the rule than the exception. However one defines the "role" of the Western Lands Board, it is fair to say the "intent" has not been fulfilled. In relation to the second point, namely the social and economic climate, it is clear that the Division faces a completely different scenario.

In the last 100 years there have been substantial demographic changes in the Division, and in rural Australia in general. This has led to shifts in the political power base. Further, it has led to a split in the homogeneity between urban/rural understandings of landscape values and landscape usage. There is now a range of Acts apart from the Western Lands Act that prescribes resource use in the Division. These Acts reflect a departure from the belief that the Western Lands Division is somehow different from the rest of the State. There is also a range in international agreements that further impact on activities in relation to landuse generally and thus in the Division. In today's global marketplace, the power and expectations of the consumer have begun to usurp the ability of Governments to control and direct change.

The consumer push for "clean and green" and for the implementation of demonstrable environmental management systems will eventually force lessees in the 21st century to do what the Western Lands Act failed to force them to do in the last 100 years. Where the Western Lands Board procrastinated and failed to eject lessees who were in breach of their agreements, market forces will be ruthless. Given the changes in the domestic social and political climate, and the requirements of international customers for the products of the Division, it is hard to see any role for the Western Lands Commission in the future, apart from the administration of an antiquated and scarcely relevant Act.